

Banking

Neutral (Maintain)

New standards for the capital adequacy ratio

Improve banks' capital and risk management quality

To align Vietnam's banking system with the Basel III standards, the State Bank of Vietnam (SBV) has issued Circular 14/2025, which takes effect on September 15, 2025, and will officially replace Circular 41/2016 on January 1, 2030, though banks that meet the prudential eligibility criteria may opt for early adoption. This marks a significant milestone in strengthening the prudential framework for domestic banks and aligning Vietnam's banking system with international standards.

Enhancing banks' resilience and capital quality: Circular 14/2025 refines the previous capital adequacy framework introduced under Circular 41/2016 by emphasizing Common Equity Tier 1 (CET1) as the core component of total regulatory capital and introducing phased-in capital buffers, including the Capital Conservation Buffer (CCB) and Countercyclical Buffer (CCyB), to ensure banks sustain sufficient capital buffers across economic cycles.

Introduces alternative approaches for assessing credit risk: The circular also allows banks to adopt the Internal Ratings-Based (IRB) approach alongside the Standardized Approach (SA). This dual application improves capital efficiency, strengthens risk governance, and enhances competitiveness by allowing lower capital charges to be applied to low-risk exposures.

Recalibrates risk weights for priority sectors: Circular 14/2025 also recalibrates credit risk weights for specific borrower groups, incentivizing banks to prioritize lending to strategic sectors such as social housing, SMEs, and agriculture. This aligns with the objectives of Resolution 68 of the Politburo, which underscores to promote the private sector development.

More required capital buffers and advanced risk management

The implementation of Circular 14/2025 issued by SBV is expected to have three main effects: 1) pressure to raise capital due to higher standards, 2) Opportunities for capital optimization thanks to more flexible calculation methods, and 3) Expansion of credit space for certain key sectors. Regarding to higher capital requirement, banks with lower CARs are likely to face stronger pressures to raise capital to meet the new ratio requirement, particularly BID, CTG, PGB, ABB, and STB.

Among state-owned commercial banks (SOCBs), VCB remains the most resilient, maintaining a CAR above peers and being the first bank to register for early adoption of Circular 14/2025. Meanwhile, both BID and CTG may face greater challenges, as their CARs are currently the lowest within the sector.

Among private-sector banks, VPB has also registered for early adoption and ranks among Vietnam's strongest in terms of capital adequacy. In addition, TCB, ACB, and TPB follow as notable peers, maintaining this ratio at robust and stable levels.

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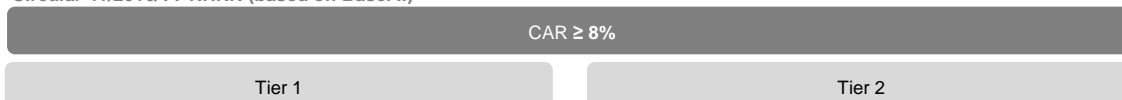
Table 1: Main amendments in Circular 14/2025/TT-NHNN compared to Circular 41/2016/TT-NHNN

Main amendments	Circular 41/2016/TT-NHNN	Circular 14/2025/TT-NHNN	Effect
Changes in structure of Capital Adequacy Ratio (CAR)	Introduce Tier 1 and Tier 2 capital but without specific regulations for each type.	<ul style="list-style-type: none"> - Adopts Basel III standards; emphasizes CET1 as core capital and introduces CCB and CCyB to ensure long-term capital resilience. - Imposes stricter regulations on the quality of capital. 	Strengthens banks' resilience and capital quality but tightens dividend payouts and growth for undercapitalized institutions.
Enhancing credit risk management through IRB adoption	Only applies the SA approach for credit risk measurement; risk weights are predefined by the regulator.	<ul style="list-style-type: none"> - Allows parallel application of IRB and SA; enables banks to internally estimate Expected Loss (EL) and Risk-Weighted Assets (RWA) if they meet the prescribed conditions. - RWA calculated using the IRB approach must not be lower than 72.5% of the result calculated using the SA approach. 	<ul style="list-style-type: none"> - Encourages advanced risk modeling and data infrastructure, enhances risk sensitivity, and differentiates capital requirements based on actual borrower risk characteristics. - At the same time, it imposes constraints to prevent commercial banks from intentionally manipulating RWA under the IRB approach to produce more favorable but riskier figures for business operations.
Adjust the credit risk weights (CRWs) applied to specific loan categories	Risk weights applied uniformly by asset class; no specific alignment with government development priorities.	Adjusts credit risk weights to prioritize social housing, SMEs, and agricultural sectors.	Redirects credit toward prioritized entities and inclusive sectors while tightening lending to speculative real estate, aligning banking growth with national policy goals as stipulated in Politburo Resolution 68 on private sector economic development.
Incorporate gold price fluctuations into foreign exchange risk (market risk)	Only regulate foreign exchange risk to include exchange rate risk	Extend Circular 41 to include gold price risk alongside interest rate risk within the scope of foreign exchange risk	Expand the scope of regulation to identify market risks, specifically foreign exchange risk, in the context of recent gold market reforms, the roadmap for establishing the National Gold Exchange, and Decree 232/2025/NĐ-CP, which permits eligible banks and enterprises to produce and trade gold bars.

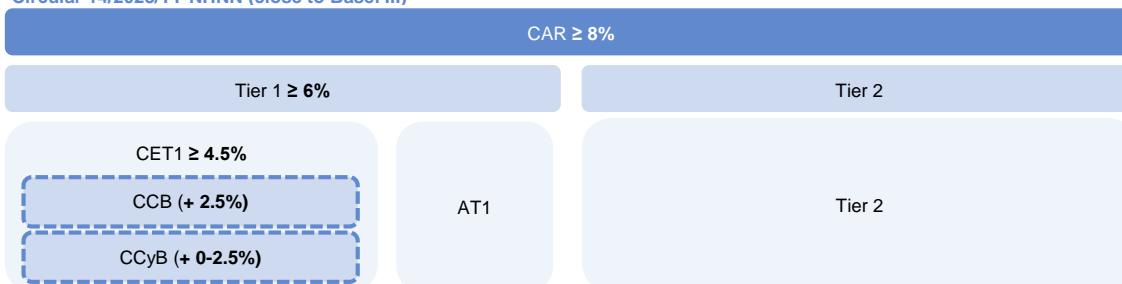
Source: SBV, KIS VN

Table 2: New regulations on the structure of the Capital Adequacy Ratio

Circular 41/2016/TT-NHNN (based on Basel II)



Circular 14/2025/TT-NHNN (close to Basel III)



Source: SBV, KIS VN

Table 3: Components of the Capital Adequacy Ratio under Circular 14/2025/TT-NHNN

CET1 (Going concern)		AT1 (Going concern)	Tier 2 Capital (Gone concern)	
Provides the highest quality loss absorption on a going-concern basis, meets the strictest criteria, and primarily includes common shares and retained earnings.		Provides loss absorption on a going-concern basis but does not meet all criteria of CET1 and only includes perpetual contingent convertible debt instruments.	When a bank fails, Tier 2 instruments must absorb losses before depositors and general creditors, with less stringent requirements than AT1, allowing only instruments with a maturity date.	
Include following elements		Criteria for inclusion	Criteria for inclusion	
Common stock	Issuance surplus related to common stock	Subordinated to depositors, general creditors and subordinated debt of the bank	Subordinated to depositors, general creditors and subordinated debt of the bank	
Retained Earnings	Accumulated OCI	Not include payment of dividends or interest that is not entirely at the discretion of the bank	Minimum original maturity of at least 5 years	
Certain adjustments including deduction of intangible assets and deferred tax assets		Perpetual (no maturity date)	Other criteria	Other criteria

Source: BIS, SBV, KIS VN

Table 4: Modifications to CAR regulations across the two circulars

Components	Circular 41/2016/TT-NHNN	Circular 14/2025/TT-NHNN
CET1 (Common Equity Tier 1)	Not specified	≥ 4.5% before CCB and CCyB ≥ 9.5% after CCB and CCyB are fully implemented
AT1 (Additional Tier 1)	Not specified	Defines AT1 as loss-absorbing, perpetual capital under Tier 1, supplementing CET1 in line with Basel III
Total Tier 1 Capital (CET1 + AT1)	Not specified	≥ 6% before CCB and CCyB ≥ 11.0% after CCB and CCyB are fully implemented
Total Tier 2 Capital	Not specified	Not specified
CCB (Capital Conservation Buffer)	Not specified	Gradually required to increase over 4 years up to 2.5% of CET1.
CCyB (Countercyclical Capital Buffer)	Not specified	Additional up to 2.5% in CET1, as prescribed by the Governor of the SBV for each period
Total Capital (Tier 1 + Tier 2)	≥ 8%	≥ 8% before CCB and CCyB ≥ 13.0% after CCB and CCyB are fully implemented

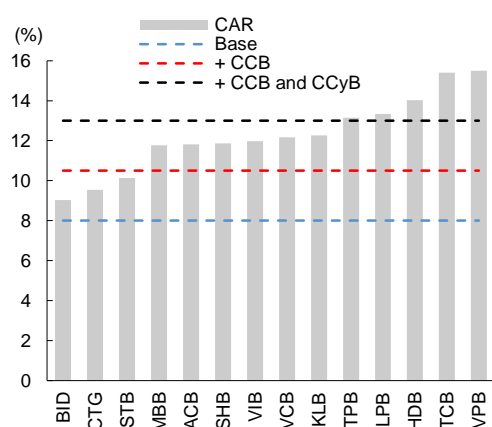
Source: SBV, KIS VN

Table 5: Capital Adequacy Ratio required upon implementation of Circular 14/2025/TT-NHNN

Implementation year	First year	Second year	Third year	Fourth year
CCB (Capital Conservation Buffer)	0.625%	1.25%	1.875%	2.5%
CCyB* (Countercyclical Capital Buffer)	2.5%	2.5%	2.5%	2.5%
Common Tier 1 capital (CET1 + CCB + CCyB)	≥ 7.625%	≥ 8.25%	≥ 8.875%	≥ 9.5%
Total Tier 1 capital (CET1 + CCB + CCyB + AT1)	≥ 9.125%	≥ 9.75%	≥ 10.375%	≥ 11.0%
CAR	≥ 11.125%	≥ 11.75%	≥ 12.375%	≥ 13.0%

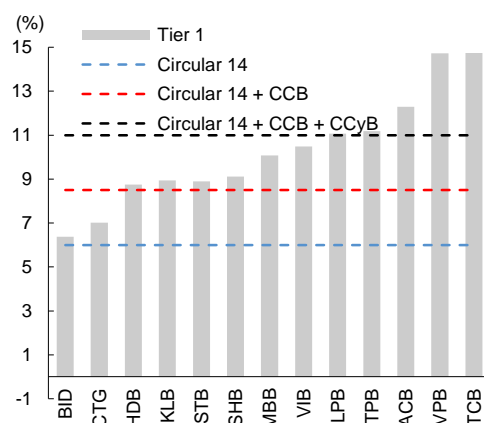
Source: SBV, KIS VN

Note: (*) CCyB is assumed to be set at the maximum level.

Figure 1. CAR of banks under Circular 14

Source: Banks, KIS VN

Note: Data sourced from the 4Q24 reports of banks

Figure 2. Tier 1 capital of banks under Circular 14

Source: Banks, KIS VN

Note: Data sourced from the 4Q24 reports of banks

Table 6: Adjust CRW for certain business sectors.

Assets	Circular 41/2016/TT-NHNN	Circular 14/2025/TT-NHNN
Claims on real estate loans for social housing	30 – 100%	20 – 50%
Claims on real estate loans for residential housing		25 – 100%
Claims on loans of SMEs	90%	85%
Personal loans serving agriculture and rural development	Not specified	50%

Source: SBV, KIS VN

Table 7: Circular 14/2025 Implementation timeline

Time Stamp	Description
30/06/2025	Circular is issued
15/09/2025	Circular took effect VCB, VPB, and KLB registered for early adoption
01/01/2030	Circular is officially implemented across the banking sector

Source: SBV, KIS VN

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